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Central Intelligence

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# National Intelligence Daily

Thursday 3 January 1980

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3 January 1980

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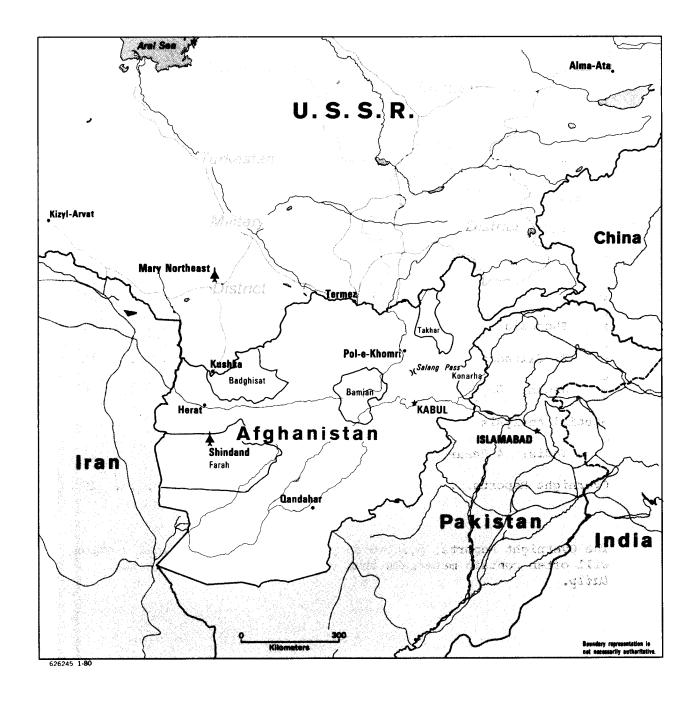
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Prime Minister Babrak continues to try to justify Soviet intervention on the basis of US interference in Afghanistan. According to Babrak, the US tried to destroy the Afghan revolution through its spy, former President Amin. The US also encouraged Pakistan, China, and several Muslim nations to interfere in Afghanistan. Babrak said that the limited number of Soviet troops in the country would return home as soon as the foreign threat ended but warned that if it continues, he would call for further Soviet assistance and for help from Cuba, Ethiopia, Angola, and the Palestinians.	25 <b>X</b> 1
deep animosities among the present leaders will result in early changes in the government. In July 1978, Revolutionary Council members Watanjar and Abdul Qader helped exile Prime Minister Babrak and his close associates. A month later, Watanjar played a major role in the jailing of Abdul Qader and several members of the current cabinet. While in prison, they were subjected to harsh treatment by the Intelligence and Security Command, which was then headed by Deputy Prime Minister Assadullah.	25X1 25X1
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#### Soviet Moves

The USSR has responded to China's condemnation of the move into Afghanistan. The Soviet news agency TASS yesterday blasted Beijing's official statement of 30 December as evidence that China "has fully teamed up with the NATO countries" over the issue, with the specific aim of diverting world attention from China's expansionist policies toward Indochina. The Chinese meanwhile issued a fresh attack on Moscow's actions.

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The Soviet Ambassador in Iran yesterday had his second meeting with Ayatollah Khomeini in less than a week. There is no information on what was discussed, but Ambassador Vinogradov presumably attempted to mute Iran's opposition to Soviet military intervention in Afghanistan. TASS yesterday praised Iranian authorities for their alacrity in cutting short a protest demonstration Tuesday by Afghan students at the Soviet Embassy in Tehran. TASS, however, complained about the "clearly insufficient" measures taken by local Indian authorities to defend the Afghan Embassy in New Delhi.

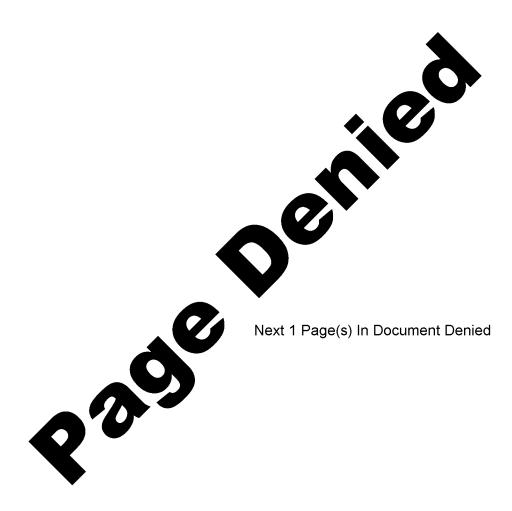
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IRAN		
Fighting between Revolutionary Guards has apparently widened.	and Kurdish guerrillas	25 <b>X</b> 1
The governor of Kordestan Prov day that some 20,000 unarmed Kurdis protested outside his office in San complete withdrawal of Revolutionar According to press reports, earlier other Kurdish-populated areas resul ties.	th demonstrators had andaj demanding the by Guards from the city. It clashes there and in	25 <b>X</b> 1
The governor met with leaders	of the Kurdish Demo-	20/(1
cratic Party and government-appoint yesterday to discuss the withdrawal do not know the outcome of the talk lished a 26-point autonomy plan tha desire to remain a part of Iran but the government will have difficulty	of the Guards, but we s. The party has pub- t emphasizes the Kurds' includes many demands	25X1
		25X1
the ability and willingness of to renewed fighting is hampered by and personnel shortages, and winter campaign would favor the Kurds, who used to the climate, and have the states.	low morale, equipment weather. A winter know the terrain, are	25X1
local population.		25 <b>X</b> 1
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GOSLAVIA-ROMANIA: Reactions to Afgh	nanistan
Yugoslav anxiety about Soviet intentions riod has heightened as a result of the Sovighanistan; the Romanians are also concerned	et_intervention in_
cluding Tito, have long expressed co	Yugoslav officials, oncern that the
fluence of the Soviet military and particular and particular and particular and particular and particular and particular president and particular and partic	
eps down, and they may now believe t	
e able to dominate in Moscow.	
The Yugoslav Government has office Soviet intervention and expressed	cially condemned
eep concern" about developments in A	Afghanistan. Yugo-
av media have challenged the Soviet SR moved at the invitation of author	
e press reported with unprecedented esident Carter sent a letter to Tito	speed the fact that
esident Carter sent a letter to little	).
Romanian President Ceausescu appa rned about the implications of Mosco	
ausescu pointedly criticized the Sov	viet actionthough
t by namein his annual New Year's matic corps in Bucharest.	message to the dip-
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TURKEY: A Military Warning to Politicians	
Turkish military leaders have issued a memorandum calling on feuding politicians to work together toward solving the country's rapidly worsening security and economic problems; implicit is a warning that the military will intervene more forcefully if the politicians do not comply.	25X1
General Staff Chief Evren submitted the document, which was endorsed by top military commanders, to President Koruturk. The President, who may have instigated the memorandum to use as leverage on parliament, yesterday relayed this message to Prime Minister Demirel and opposition leader Ecevit. Both political leaders seemed shaken when they emerged from the session.	25X1
The memorandum says Turkish military leaders believe growing polarization among the political parties has rendered civilian government and institutions incapable of coping with the country's domestic violence and its economic problems. They are also concerned that current problems in Iran or Afghanistan could have adverse repercussions in a politically unstable Turkey.	25X1
The military in effect is demanding that Demirel and Ecevit make common cause in restoring political and economic stability. Such cooperation, however, may not be feasible given their mutual animosity and their likely unwillingness to subordinate themselves to the military's will. Ecevit could in fact risk losing control of his party if he participated in any military-imposed formula. The likelihood has increased that Prime Minister Demirel will resign to save his political reputation and that he will be replaced by an "above parties" government acceptable to the military.	25X1
The memorandum is not as threatening as the military's note in 1971 that compelled an earlier Demirel government to resign. Nevertheless, the implicit warning is clear-if the politicians fail to heed it, the military will be left with little choice but to intervene. Military options include further pressure on Koruturk and parliament to impose an above parties government or, failing that, a direct intervention.	25 <b>X</b> 1
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RHODESIA: Cease-Fire Problems	X1
There are mixed reports on the status of the cease-fire in Rho-desia but our general impression is that things are not going well.	X1
On Monday, Lord Soames, the British Governor, gave a very gloomy assessment of the cease-fire. Soames said the British are "living on the edge of a volcano" that could erupt at	
Soames' principal military adviser, British General Acland, gave a more positive assessment the same day.	Χī
Acland said he was pleased by the number of guerrillas who had come into the rendezvous points. He also lauded the Rhodesian security forces for fully obeying the ceasefire. Acland said that, contrary to public British statements, armed guerrillas would be allowed to enter assembly	
points after the 4 January deadline. 25X	<b>X</b> 1
Rhodesian security force commander General Walls criticized the British for allowing guerrillas to continue operating in the countryside. Walls persuaded Soames to issue a statement warning that any guerrillas not in assembly points by 4 January would be considered illegal.	
Walls is clearly 25X chafing at the bit and that it is doubtful that most guerrillas in the country-between 17,000 and 23,000-will make it to the assembly points by 4 January. After that, Walls will claim that the "illegal" remainder will be	<b>X</b> 1
"fair game."	<b>X</b> 1
A UK official in London said yesterday that only a few thousand guerrillas had entered rendezvous or assembly points thus far and that the general level of violence is still high. He said the British would have to get "extremely nasty" if the guerrillas had not assembled in	
realistic numbers by 4 January. 25X	X1

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### EL SALVADOR: Resignation Crisis

Two moderate leftists on the five-man governing junta and most members of the cabinet are threatening to resign in an attempt to speed the pace of reform and restrict the use of military force against leftists. The two military members of the junta are seeking a compromise that would avoid wholesale cabinet departures and government paralysis; however, press reports last night indicated that three ministers had submitted their resignations. The discussions focus on the possible addition of two members of the Christian Democratic Party to the junta to replace one or more of the three civilian members.

JAPAN: Defense Spending Issue

The Japanese cabinet decided Saturday to maintain defense spending at the level of 0.9 percent of GNP--as urged by the US--by approving a defense budget of about \$9 billion. This is a nominal increase of 6.5 percent over the defense budget of the fiscal year ending 31 March 1980. The decision was an unexpected victory for the Defense Agency and the Foreign Ministry, which had faced strong opposition from the Finance Ministry to expanding defense spending at a time of overall budgetary stringency. Tokyo was apparently reluctant to open itself to more US criticism so soon after the controversy over Japan's policy toward Iran. Tokyo was also concerned that bilateral trade problems with the US might intensify later this year. Although the defense budget must still clear the Diet, we do not expect the 0.9 percent ratio to be affected.

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SPECIAL ANALYSIS		
INDIA: A Resurgent Gandhi		
		25 <b>X</b> 1
The front runner in India's seventh cial midterm poll to be held today and S Congress Party. Although less than half 360 million may actually go to the polls less be accepted as a fair test of the p tion of India's commitment to the democration will lean toward India's traditional non and middle-of-the-road approach in domes ment would continue the Soviet-Indian restanding Soviet economic and military ai	Sundayis Indira Gandhi's  f the electorate of some  s, the election will nonethe-  public will and a reaffirma-  catic process. Any new regime  nalignment in foreign affairs  stic policy. A Gandhi govern-  elationship based on long-	25X1
If former Prime Minister Game majority or even a large plurality 542 seats in the important lower feel a sense of relief. After two ineffective rule by the factional fell last summer, there is a wide stability, direction, and competer national government.	yat least 220 of the housemany Indians will to and a half years of ized Janata Party, which spread desire to see	25X1
Should Gandhi's party fall for she could face a tough and even us the prime ministry with the other Party leader Jagjivan Ram and the Charan Singh of the Lok Dal Party hard bargaining to assemble a majo posts, could be an unstable coalisity.	nsuccessful fight for key contendersJanata caretaker Prime Minister The result, after ority and assign cabinet	25 <b>X</b> 1
In this event India would face Another midterm poll and eventual such as amending the constitution from a parliamentary to a president	ly more radical steps, and possibly switching ntial system, would be a would have difficulty conomic problems. In-	20/11
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cohesiveness of Indian society, and the dened by high inflation, labor unrest, and one of the worst droughts of the ce	energy shortages,
Gandhi's Resurgence	
Even if Gandhi does not win a major Party is likely to have a dominant voice ernment. Gandhi has staged a remarkable her election defeat in 1977. She remais killful and popular national leader and grass-roots support for a return to pow has swung dramatically from repudiation emergency rule (1975 to 1977) to an apporderliness and calm it provided. None ency toward authoritarianism and the poof her widely disliked son Sanjay, who the emergency, are major issues in the	te in the next gov- te comeback since this India's most and appears to have ter. Public opinion the of her oppressive terciation of the theless, her tend- tolitical reemergence strongly supported
Foreign Policy	
Although the goal of Indian leader nonalignment, pragmatism and national i in the end. Should Gandhi emerge on to policy probably will be less favorable would be the case under any of her riva would not differ substantially from tho her previous tenure from 1966 to 1977. the Western world, and especially the U against India. She is quick to interpr tory US policies affecting South Asia, realm of aid, trade, arms sales, or nuc	nterest prevail op, Indian foreign to the US than als. Her policies ase pursued during Gandhi considers as, to be biased et as discrimina- whether in the
This reaction springs from India's ence with the West and from Moscow's ro India's most reliable diplomatic friend of sophisticated military equipment. TIndia's side in Indo-Pakistani disputes responded favorably to some Indian aid that had been rebuffed by the West.	colonial experi- ele as one of s and major source The USSR took at the UN and
Nonetheless, India is apprehensive tervention in Afghanistan. New Delhi s great-power influence in the area as in	sees excessive acreasing prospects
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for regional instability and conflict. India has expressed "deep concern" about the situation in Kabul but has coupled this with an expression of "grave concern" over possible new US arms deliveries to Pakistan.	25X1
Gandhi would be as likely as other Indian leaders to keep India on a generally nonaligned course. Prior to her defeat in 1977, Gandhi tried to offset India's close ties with the USSR by improving relations with China and the US.	25X1
Gandhi's return to power might result in such early foreign policy moves as:	
Diplomatic recognition of the pro-Soviet Heng Samrin regime in Kampuchea.	
Additional arms purchases from the USSR and Western Europe.	
A tougher line within the subcontinent where Gandhi asserts neighboring states are taking advantage of New Delhi's efforts to be accom- modating.	
Less restraint in criticizing those US foreign policies that she considers objectionable.	25X1
Gandhi's reaction to the US decision to terminate shipments of nuclear fuel for India's Tarapur reactor would provide early evidence of her attitude toward Washington. Gandhi tends to see the US nonproliferation drive as part of an effort by the superpowers to perpetuate the nuclear inferiority of the non-weapon states. She probably would be more inclined than most of her colleagues to allow the dispute over Tarapur to sour Indo-US relations generally.	
Gandhi seems particularly anxious to enhance India's international image. She says Indian prestige has diminished since she left office. Her influence might lead to a more visible but still moderate role in the	
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nonaligned movement and other international forums. She might also pursue India's proposal to expand Asian representation on the UN Security Council and ultimately secure a permanent seat for India.	25X1
Gandhi is likely to continue India's support of Arab positions on Middle East issues. Many Indians are concerned, however, about the potential impact of Islamic fundamentalism among India's Muslim minority. Although Indian Muslims comprise only 12 percent of the population and have little influence in the government, any government in New Delhi will try to avoid antagonizing local Muslims or the Islamic nations that supply India with oil and employ thousands of Indians who send home some \$2 billion annually. Such considerations rule out any strong indictment of the Khomeini regime in Iran.	25X1
Domestic Affairs	
India now faces some of the most serious domestic challenges that have emerged since independence. The country, with 650 million people, is the second most populous nation in the world and is increasingly difficult to govern within the liberal democratic framework it adopted 33 years ago. Birth control is voluntary and population growth neutralizes gains in agricultural production. The long-quiescent rural masses are becoming more politicized, and violence between competing economic and social strata is on the increase.	25X1
Traditional power and voting blocs are breaking up as special interest groups form and build new alliances. Moreover, the states are acquiring political and economic leverage over the federal government, thus weakening the power of New Delhi. Finally, nothing has emerged to replace the splintered Congress Party, which for three decades was India's only truly national political organization. The political arena is dominated by narrow-based, personality-oriented and highly opportunistic political groups.	25X1
Gandhi says her first priority in office would be to restore law and order, though she offers no specific programs. Rising violence, particularly in the countryside,	
continued	

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reflects the declining economic situation as well as growing assertiveness on the part of those suffering the most from deprivation. Gandhi has promised not to reimpose the harsh restrictions of emergency rule, but she clearly stands for stiff discipline and governmental authority to curb violence and dissent.	25X1
Despite major economic problems, Gandhi would be unlikely to institute any radical departures in economic policy. India was hit by drought last summer after four years of good weather. Agricultural output next year probably will decline by 15 to 20 percent. Grain reserves are adequate to meet most demands but too little rain next summer could result in severe food shortages in 1981.	25X1
Industrial production is in a slump resulting from electric power shortages, labor unrest, scarcities of steel and other manufacturing supplies, and transportation bottlenecks. Inflation averages 12 to 15 percent and is unlikely to improve soon.	25X1
Political and economic concerns may preclude early consideration of the nuclear weapons issue by the new government. India probably will continue to keep the weapons option open, however, and to pursue nuclear research and programs aimed at self-reliance for reasons	05.44
of national security and international prestige.	25 <b>X</b> 1

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### OVERNIGHT REPORTS

(The items in the Overnight Reports section have not been coordinated within the Intelligence Community. They are prepared overnight by the Office of Current Operations with analyst comment where possible from the production offices of NFAC.)

There is nothing of significance to report.

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